

Republic of the Philippines

**PROCUREMENT SERVICE –  
DEPARTMENT OF BUDGET  
MANAGEMENT  
FREEDOM OF INFORMATION  
MANUAL**

[www.ps-philgeps.gov.ph](http://www.ps-philgeps.gov.ph)

**IMPLEMENTING DETAILS  
24 September 2020**



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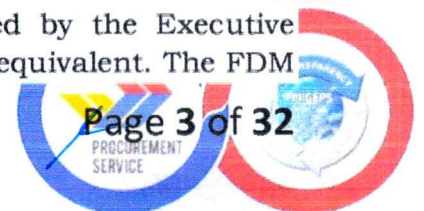


## SECTION 1: OVERVIEW

1. **Purpose** The purpose of this Procurement Service – Department of Budget and Management (PS-DBM) Freedom of Information Manual (FOIM) is to prescribe the procedures in dealing with requests of information pursuant to Executive Order (EO) No. 2 (*Operationalizing in the Executive Branch the People's Constitutional Right to Information and the State Policies to Constitutional Right to Information and the State Policies to Full Public Disclosure and Transparency in the Public Service and Providing Guidelines Thereof*) on Freedom of Information (FOI). (**Annex "B"**)
2. **Structure of the Manual** This Manual sets down the rules to be followed by the PS-DBM when a request for access to information is received. The PS-DBM EXECUTIVE DIRECTOR is responsible for all actions carried out under this Manual. The Executive Director may delegate a specific officer to act as the FOI Decision Maker (FDM), who shall have overall responsibility for the initial decisions on FOI requests.
3. **Coverage of the Manual** The PS-DBM FOIM shall cover all requests for information addressed to the PS-DBM. The information/documents/records referred to are those available in the PS-DBM website ([www.ps-philgeps.gov.ph](http://www.ps-philgeps.gov.ph)), the government open data website ([data.gov.ph](http://data.gov.ph)), and under the custody of PS-DBM with office address at Cristobal Street Paco, Manila.
4. **FOI Receiving Officer** An FOI Receiving Officer (FRO) is hereby designated and which shall hold office at the PS-DBM Complex in Cristobal Street, Paco, Manila.

The functions of the FRO shall include:

- 4.1. Receive all requests for information on behalf of the PS-DBM and forward this to the appropriate office in custody of the records;
  - 4.2. Monitor all FOI requests and appeals;
  - 4.3. Provide assistance to the FDM;
  - 4.4. Provide assistance and support to the public and staff with regards to FOI;
  - 4.5. Compile statistical information as required; and
  - 4.6. Conduct initial evaluation of requests and advise the requesting party whether the request will be forwarded to the FDM for further evaluation or denied based on:
    - 4.6.1. Incomplete form/s or
    - 4.6.2. The information requested is already disclosed in, [www.ps-philgeps.gov.ph](http://www.ps-philgeps.gov.ph) and/or at [www.data.gov.ph](http://www.data.gov.ph).
5. **FOI Decision Maker** There shall be an FDM, designated by the Executive Director, with a rank not lower than a Division Chief or its equivalent. The FDM





shall have overall responsibility and authority for the initial decisions on FOI requests, i.e.,

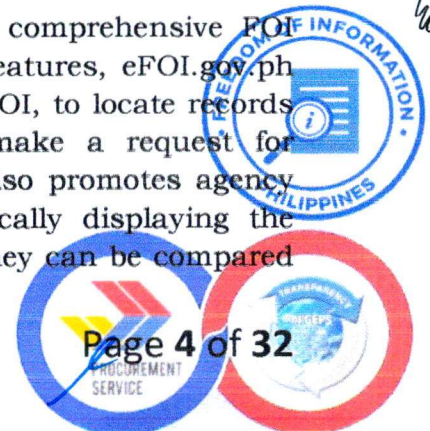
1. Evaluate,
  2. Decide to release all,
  3. Decide to release partial, and
  4. Decide to deny access based on the following:
    - PS-DBM does not have the information requested;
    - The information requested contains sensitive personal information protected by the Data Privacy Act of 2012;
    - The information requested falls under the list of exceptions to FOI; or
    - The request is substantially similar from the same party whose request has already been previously granted or denied by the PS-DBM.
6. **Appeals and Review Committee:** There shall be an FOI Appeals and Review Committee (FARC) composed of three (3) officials with a rank not lower than a Division Chief or its equivalent, designated by the Executive Director to review and analyze the grant or denial of the request of information. The FARC shall also provide expert advice to the Executive Director on the denial of such request.
7. **Approval and Denial of Request to Information:** The FDM shall approve or deny all requests of information. In case where the FDM is on official leave, the Head of the AGENCY may delegate such authority.

## SECTION 2: DEFINITION OF TERMS

**CONSULTATION** The PS-DBM may seek consultation or clearance from the DBM Secretary on the disclosability of information with budgeting implications before any final determination is made since disclosure of which could undermine government interest.

**data.gov.ph** The Open Data website that serves as the government's comprehensive portal for all public government data that is searchable, understandable, and accessible.

**eFOI.gov.ph.** The website that serves as the government's comprehensive FOI website for all information on the FOI. Among many other features, eFOI.gov.ph provides a central resource for the public to understand the FOI, to locate records that are already available online, and to learn how to make a request for information that is not yet publicly available. eFOI.gov.ph also promotes agency accountability for the administration of the FOI by graphically displaying the detailed statistics contained in Annual FOI Reports, so that they can be compared by agency and over time.





**EXCEPTIONS** Information that should not be released and disclosed in response to a FOI request because they are protected by the Constitution, laws or jurisprudence. They also include documents and records which are listed in the inventory of exceptions under Annex “D”, without prejudice to the master list of exceptions to be issued by the Office of the President.

**FREEDOM OF INFORMATION (FOI)** The right of the people to information on matters of public concern, and adopts and implements a policy of full public disclosure of all its transactions involving public interest, subject to the procedures and limitations provided in EO No. 2. This right is indispensable to the exercise of the right of the people and their organizations to effective and reasonable participation at all levels of social, political and economic decision-making.

**FOI CONTACT** The name, address, and phone number at each government office where an FOI request could be made. The FOI contact of PS-DBM is **Ms. Ma. Carla Concepcion C. Jizmundo**.

**FOI REQUEST** A written request personally submitted or emailed to PS-DBM asking for records and information under the custody of PS-DBM.

**FOI REQUESTING PARTY** Includes any individual, whether or not a Filipino citizen, or any entity, whether a corporation, civil society organization, academic institution, media organization, or any other private organization. The Requesting Party may also refer to another government agency, a foreign government, or a multilateral organization, though the protocols in this Manual are not applicable to their requests for information.

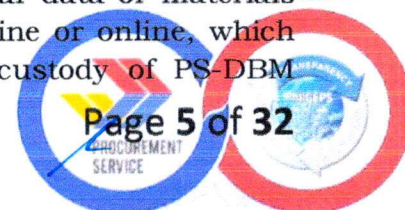
**FOI RECEIVING OFFICE** The primary contact at PS-DBM where the requesting party can call and ask questions about the FOI process or the pending FOI request.

**FREQUENTLY REQUESTED INFORMATION** Information released in response to a FOI request that PS-DBM determined to have become or are likely to become the subject of subsequent requests for substantially the same records.

**FULL DENIAL** When PS-DBM cannot release any records in response to a FOI request, because, for example, the requested information is exempted from disclosure in its entirety or no records responsive to the request could be located.

**FULL GRANT** When PS-DBM is able to disclose all records in full in response to a FOI request.

**INFORMATION** Any records, documents, papers, reports, letters, contracts, minutes and transcripts of official meetings, maps, books, photographs, data, research materials, films, sound and video recordings, magnetic or other tapes, electronic data, computer stored data, any other like or similar data or materials recorded, stored or archived in whatever format, whether offline or online, which are made, received, or kept in or under the control and custody of PS-DBM





pursuant to law, executive order, and rules and regulations or in connection with the performance or transaction of official business by PS-DBM.

**INFORMATION FOR DISCLOSURE** Information promoting the awareness and understanding of PS-DBM policies, programs, activities, rules or revisions affecting the public, other government agencies, and the community and economy. It also includes information encouraging familiarity with the general operations, thrusts, and programs of the government. In line with the concept of proactive disclosure and open data, these types of information can already be posted to government websites, such as ps-philgeps.gov.ph, data.gov.ph, without need for written requests from the public.

**MULTI-TRACK PROCESSING** A system that divides incoming FOI requests according to their complexity. Simple requests requiring relatively minimal review are placed in one processing track while more complex requests are placed in one or more other tracks. Requests granted with expedited processing are placed in yet another track. Requests in each track are processed on a first in/first out basis.

**OFFICIAL RECORD/S** Shall refer to information produced or received by a public officer or employee, or by a government office in an official capacity pursuant to a public function or duty.

**OPEN DATA** Refers to publicly available data structured in a way that enables the data to be fully discoverable and usable by end users.

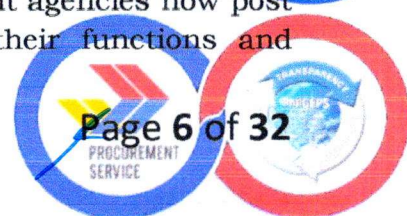
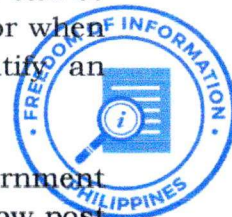
**PARTIAL GRANT/PARTIAL DENIAL** When a government office is able to disclose portions of the records in response to a FOI request, but denies other portions of the request.

**PENDING REQUEST OR PENDING APPEAL.** An FOI request or administrative appeal for which a government office has not yet taken final action in. It captures anything that is open at a given time including requests that are well within the statutory response time.

**PERFECTED REQUEST** An FOI request, which reasonably describes the records sought and is made in accordance with the government office's regulations.

**PERSONAL INFORMATION.** Refers to any information, whether recorded in a material form or not, from which the identity of an individual is apparent or can be reasonably and directly ascertained by the entity holding the information, or when put together with other information would directly and certainly identify an individual.

**PROACTIVE DISCLOSURE.** Information made publicly available by government agencies without waiting for a specific FOI request. Government agencies now post on their websites a vast amount of material concerning their functions and mission.





**PROCESSED REQUEST OR PROCESSED APPEAL** The number of requests or appeals where the agency has completed its work and sent a final response to the requester.

**PUBLIC RECORDS** Shall include information required by laws, executive orders, rules, or regulations to be entered, kept, and made publicly available by a government office.

**RECEIVED REQUEST OR RECEIVED APPEAL** An FOI request or administrative appeal that an agency has received within a fiscal year.

**REFERRAL** When a government office locates a record that originated with or is of otherwise primary interest to another agency, it will forward that record to the other agency to process the record and to provide the final determination directly to the requester. This process is called a “referral.”

**SENSITIVE PERSONAL INFORMATION** As defined in the Data Privacy Act of 2012, shall refer to personal information:

- (1) About an individual’s race, ethnic origin, marital status, age, color, and religious philosophical or political affiliations;
- (2) About an individual’s health, education, genetic or sexual life of a person, or to any proceedings for any offense committed or alleged to have committed by such person, the disposal of such proceedings or the sentence of any court in such proceedings;
- (3) Issued by government agencies peculiar to an individual which includes, but not limited to, social security numbers, previous or current health records, licenses or its denials, suspension or revocation, and tax returns; and
- (4) Specifically established by an executive order or an act of Congress to be kept classified.

**SIMPLE REQUEST** A FOI request that an agency anticipates will involve a small volume of material or which will be able to be processed relatively quick.

### SECTION 3. PROMOTION OF OPENNESS IN GOVERNMENT

**1. Duty to Publish Information** The PS-DBM shall regularly publish, print, and disseminate at no cost to the public and in an accessible form, in conjunction with Republic Act No. 9485, or the Anti-Red Tape Act of 2007, and through its website, timely, true, accurate and updated key information including, but not limited to:

- a. A description of its mandate, structure, powers, functions, duties, and decision-making processes;
- b. A description of the frontline services it delivers and the procedure and length of time by which they may be availed of;
- c. The names of its key officials, their powers, functions and responsibilities, and their profiles and curriculum vitae;





- d. Work programs, strategic development plans, investment plans, projects, performance targets, accomplishments, budgets, revenue, and expenditures;
- e. Important rules, regulations, orders or decisions;
- f. Current and important database and statistics that it generates;
- g. Bidding processes and requirements; and
- h. Mechanisms or procedures by which the public may participate in or otherwise influence in the formulation of policy or the exercise of its powers.

**2. Accessibility of Language and Form** PS-DBM shall endeavour to translate key information into major Filipino languages and present them in popular form and means.

**3. Keeping of Records** PS-DBM shall create and/or maintain in appropriate formats accurate and reasonably complete documentation or records, policies, transactions, decisions, resolutions, enactments, actions, procedures, operations, activities, communications and documents received or filed with them and the data generated or collected.

#### **SECTION 4. PROTECTION OF PRIVACY**

While providing for access to information, PS-DBM shall afford full protection to a person's right to privacy as follows:

- a. It shall ensure that personal and particularly sensitive personal information in its custody or under its control is disclosed only as permitted by existing laws;
- b. It shall protect personal information in its custody or under its control by making reasonable security arrangements against unauthorized access, leaks, or premature disclosure;
- c. The FRO, FDM, or any employee or official who has access to personal information in the custody of the PS-DBM shall not disclose that information except as authorized by existing laws

#### **SECTION 5. STANDARD PROCEDURE** (See *Annex "E"* for flowchart)

**1. Receipt of Request for Information** The date of receipt of the request will be either:

**1.1.** The RFO shall receive the request for information from the requesting party and check the compliance of the following requirements:

- The request must be in writing;





- The request shall state the name and contact information of the requesting party, as well as provide valid proof of identification or authorization; and
- The request shall reasonably describe the information requested and the purpose of the request for information (See **Annex “F”** for the FOI Request Form)

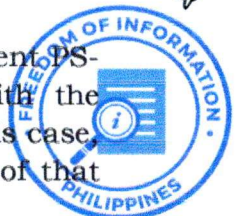
Their request can be made through email provided that the requesting party shall attach a scanned copy of the FOI application request and a copy of a duly recognized government ID with photo.

- 1.2.** In case the requesting party is unable to make a written request because of illiteracy or due to being a person with a disability, he or she may make an oral request and the FRO shall place this in writing.
- 1.3.** The request shall be stamp received by the FRO indicating the date and time of the receipt of the written request with the name, rank, title, and position of the public officer who received it with corresponding signature and a copy furnished to the requesting party. In case of an email request, this shall be printed out and follow the procedure mentioned above then acknowledged by electronic mail. The FRO shall input the details on the Request Tracking System and allocate a reference number.
- 1.4.** The PS-DBM shall respond to requests within fifteen (15) working days following the date of receipt of the request. A working day is any day other than Saturday, Sunday or a day which is declared a national public holiday in the Philippines. In computing for the period, Art. 13 of the New Civil Code shall be observed.

The date of receipt in the request will be either:

- a. The day in which the request is physically or electronically delivered to PS-DBM, or directly into the email inbox of a PS-DBM staff; or
- b. The day the necessary clarification is received, in case the PS-DBM asked the requesting party for further details to identify and locate the requested information.

An exception to this is when the request has been emailed to an absent PS-DBM staff and this has generated an ‘out of office’ message with the instruction on how to re-direct the message to another contact. In this case, the date of receipt will be the day the request arrives in the inbox of that contact.





Should the requested information need further details to be identified or located, then the 15 working days shall commence on the day after the staff receives the required clarification from the requesting party. If no clarification is received from the requesting party after sixty (60) calendar days, the request shall be closed.

**2. Initial Evaluation** After receipt of the request for information, the FRO shall evaluate the contents of the request.

**2.1. Request relating to more than one office in the PS-DBM** If a request for information received requires to be complied by different offices, the FRO shall forward such request to the said offices concerned and ensure that it is well coordinated and monitored for its compliance. The FRO shall ensure that they will only provide the specific information that relates to their offices.

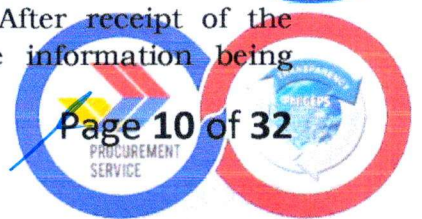
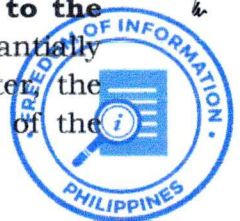
**2.2. Requested information is not in the custody of the PS-DBM or any of its offices** If the requested information is not in the custody of the PS-DBM or any of its offices, following for referral and discussions with the FDM, the FRO shall undertake the following steps:

- If the records requested refer to another AGENCY, the request will be immediately transferred to the appropriate AGENCY and the PS-DBM must inform the requesting party that the information is not held by the PS-DBM within the 15 working day period. The 15 working day requirement for the receiving office commences the day after it receives the request.
- If the records refer to an AGENCY not within the coverage of EO No. 2, the requesting party shall be advised accordingly and provided with the contact details of that AGENCY, if known.

**2.3. Requested information is already posted and available online** Should the information being requested is already posted and publicly available in the PS-DBM website, [www.data.gov.ph](http://www.data.gov.ph), or [www.foi.gov.ph](http://www.foi.gov.ph), the FRO shall inform the requesting party and provide the website link where the information is posted.

**2.4. Requested information is substantially similar or identical to the previous request** Should the requested information be substantially similar or identical to a previous request by the same requester, the request shall be denied. The FRO shall inform the applicant of the reason of such denial.

**3. Transmittal of Request by the FRO to the FDM** After receipt of the request for information, the FRO shall evaluate the information being





requested and notify the FDM of such request. The copy of the request shall be forwarded to the FDM within one (1) day from receipt of the written request. The FRO shall record the date, time, and name of the personnel in the office of the FDM who received the request to be placed in a record book with the corresponding signature acknowledging the receipt of the request.

- 4. Role of FDM in processing the request** Upon receipt of the request for information from the FRO, the FDM shall assess and clarify the request if necessary. He or she shall make all necessary steps to locate and retrieve the information requested. The FDM shall ensure that the complete information requested will be submitted to the FRO within 10 days upon receipt of such request.

The FRO shall note the date and time of the receipt of information from the FDM and report this to the Executive Director or duly designated officer-in-charge in case the submission is beyond the 10-day period.

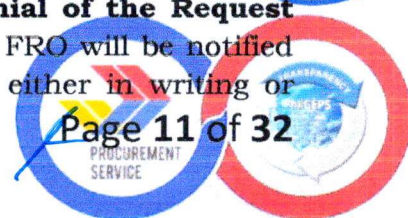
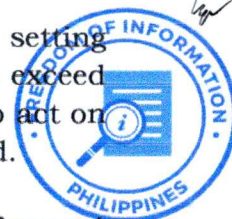
If the FDM needs further details to identify or locate the information, he/she shall, through the FRO, seek clarification from the requesting party. The clarification shall not be included in the 15 working day period and shall only begin on the day after it receives the required clarification from the requesting party.

The PS-DBM may seek consultation or clearance from the DBM Secretary on the disclosability of information with budgeting implications before any final determination is made to undermine government interest.

- 5. Role of FRO to transmit the information to the Requesting Party** Upon receipt of the requested information from the FDM, the FRO shall collate and ensure that the information is complete. He/she shall attach a cover/transmittal letter signed by the Executive Director or duly designated officer-in-charge to the requesting party within 15 working days upon receipt of the request for information.
- 6. Request for an Extension of Time** If the information requested requires extensive search of the PS-DBM records facilities, examination of voluminous records, the occurrence of fortuitous events or other analogous cases, the FDM shall inform the FRO.

The FRO shall inform then the requesting party of the extension, setting forth the reasons for such extension. In no case shall the extension exceed twenty (20) working days on top of the mandated 15 working days to act on the request, unless exceptional circumstances warrant a longer period.

- 7. Notice to the Requesting Party of the Approval/Denial of the Request** Once the FDM has approved or denied the request, the FRO will be notified and will prepare the response to the requesting party either in writing or





through email. All actions on FOI requests, whether approved or denied, shall pass through the Executive Director or duly designated officer-in-charge for final approval.

- 8. Approval of Request** Upon approval, the FRO shall ensure that all records have been retrieved and checked for possible exemptions prior to actual release. The FRO shall prepare the letter or email informing the Requesting Party that the request was granted and be directed to pay the applicable reproduction fees, if any.
- 9. Denial of Request** In case of denial in whole and in part, the FRO shall notify the Requesting Party through writing. The notice shall clearly state the ground/s for denial and the circumstances in which this is based. Failure to notify the Requesting Party of the action taken within the period provided shall be deemed a denial of the request to information. All denials on FOI requests shall pass through the Executive Director or duly designated officer-in-charge.

#### **SECTION 6. REMEDIES IN CASE OF DENIAL**

A person whose request for access to information has been denied may avail himself of the remedy set forth below:

- a. Denial of a request may be written an appeal to the PS-DBM Appeals and Review Committee within fifteen (15) calendar days from the notice of denial. The appeal shall be decided upon by the Executive Director or his duly designated officer-in-charge upon recommendation of the PS-DBM Appeals and Review Committee. This will be within thirty (30) working days from the filing of said written appeal. Failure to decide within the 30-day period shall be deemed a denial on the appeal.
- b. Upon exhaustion of administrative FOI appeal remedies, the Requesting Party may file the appropriate judicial action in accordance with the Rules of Court.

#### **SECTION 7. REQUEST TRACKING SYSTEM**

The PS-DBM shall establish a system to trace the status of all requests for information received be paper and online.

#### **SECTION 8. FEES**

- 1. Request Fee** The PS-DBM shall not charge any fee for accepting requests to access information.





**2. Reasonable Cost of Reproduction and Copying of the Information** The FRO shall immediately notify the Requesting Party in case there will be any reproduction and copying fees to be paid in order for a copy of the information to be provided. Such fee is the actual amount spent by the PS-DBM. The fees are as follows:

PAPER SIZE	FEE PER PAGE
A4	Php 3.00
Legal	Php 4.00
Ledger	Php 5.00

**1. Exemption from Fees** The PS-DBM may exempt any requesting party from payment of fees upon request, stating the valid reason/s why.

### SECTION 9. ADMINISTRATIVE LIABILITY

**1. Non-compliance with FOI** Failure to comply with the provisions of this Manual shall be grounds for the following administrative penalties:

- a. 1<sup>st</sup> Offense - Verbal warning;
- b. 2<sup>nd</sup> Offense - Suspension of one (1) to thirty (30) days; and
- c. 3<sup>rd</sup> Offense - Dismissal from the service.

**2. Procedure** The Revised Rules on Administrative Cases in the Civil Service shall be applicable in the disposition of cases under this Manual.

**3. Provisions for More Stringent Laws, Rules and Regulations** Nothing in this Manual shall be construed to derogate from any law, any rules, or regulations prescribed by anybody or any agency that provides more stringent penalties.





## ANNEX “A”

### FOI FREQUENTLY ASKED QUESTIONS

#### Introduction to FOI

##### **1. What is FOI?**

Freedom of Information (FOI) is the government’s response to the call for transparency and full public disclosure of information. FOI is a government mechanism which allows Filipino citizens to request any information about the government transactions and operations, provided that it shall not put into jeopardy privacy and matters of national security.

The FOI mechanism for the Executive Branch is enabled via Executive Order No. 2, series of 2016.

##### **2. What is Executive Order No. 2 S. 2016?**

Executive Order No. 2 is the enabling order for FOI. EO 2 operationalizes in the Executive Branch the People’s Constitutional right to information. EO 2 also provides the State policies to full public disclosure and transparency in the public service.

EO 2 was signed by President Rodrigo Roa Duterte on 23 July 2016.

##### **3. Who oversees the implementation of EO 2?**

The Presidential Communications Operations Office (PCOO) oversees the operation of the FOI program. PCOO serves as the coordinator of all government agencies to ensure that the FOI program is properly implemented.

#### Making a Request

##### **4. Who can make an FOI request?**

Any Filipino citizen can make an FOI Request. As a matter of policy, requestors are required to present proof of identification.

##### **5. What can I ask for under EO on FOI?**

Information, official records, public records, and, documents and papers pertaining to official acts, transactions or decisions, as well as to government research data used as basis for policy development, except those public records, documents and information contained in the list of exclusion, under Annex ”D”.





## **6. What agencies can we ask information from?**

An FOI request under EO 2 can be made before all government offices under the Executive Branch, including government owned or controlled corporations (GOCCs) and state universities and colleges (SUCs).

FOI requests must be sent to the specific agency of interest, to be received by its respective Receiving Officer.

## **7. How do I make an FOI request?**

- a. The requestor is to fill up a request form and submit to the agency's Receiving Officer. The Receiving Officer shall validate the request and log it accordingly on the FOI tracker.
- b. If deemed necessary, the Receiving Officer may clarify the request on the same day it was filed, such as specifying the information requested, and providing other assistance needed by the Requestor.
- c. The request is forwarded to the Decision Maker for proper assessment. The Decision Maker shall check if the agency holds the information requested, if it is already accessible, or if the request is a repeat of any previous request.
- d. The request shall be forwarded to the officials involved to locate the requested information.
- e. Once all relevant information are retrieved, officials will check if any exemptions apply, and will recommend appropriate response to the request.
- f. If necessary, the head of the agency shall provide clearance to the response.
- g. The agency shall prepare the information for release, based on the desired format of the Requestor. It shall be sent to the Requestor depending on the receipt preference.

## **8. How much does it cost to make an FOI request?**

There are no fees to make a request. But the agency may charge a reasonable fee for necessary costs including costs of printing, reproduction, and/or photocopying.

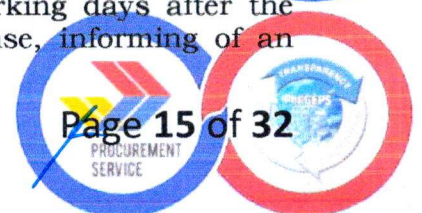
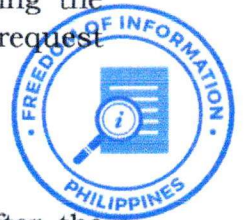
## **9. What will I receive in response to an FOI request?**

You will be receiving a response either granting or denying your request.

If the request is granted, the information requested will be attached using the format that you have specified. Otherwise, the agency will explain why the request was denied.

## **8. How long will it take before I get a response?**

It is mandated that all replies shall be sent fifteen (15) working days after the receipt of the request. The agency will be sending a response, informing of an





extension of processing period no longer than twenty (20) working days, should the need arise.

**9. What if I never get a response?**

If the agency fails to provide a response within the required fifteen (15) working days, the Requestor may write an appeal letter to the Appeals and Review Committee within fifteen (15) working days from the lapse of required response period. The appeal shall be decided within thirty (30) working days by the Appeals and Review Committee.

If all administrative remedies are exhausted and no resolution is provided, requestors may file the appropriate case in the proper courts in accordance with the Rules of Court.

**10. What will happen if my request is not granted?**

If you are not satisfied with the response, the Requestor may write an appeal letter to the Appeals and Review Committee within fifteen (15) working days from the lapse of the required response period. The appeal shall be decided within thirty (30) working days by the Appeals and Review Committee.

If all administrative remedies are exhausted and no resolution is provided, requestors may file the appropriate case in the proper courts in accordance with the Rules of Court.





**ANNEX “B”**

MALACAÑAN PALACE  
MANILA

**BY THE PRESIDENT OF THE PHILIPPINES**

**EXECUTIVE ORDER NO. 02**

**OPERATIONALIZING IN THE EXECUTIVE BRANCH THE PEOPLE’S  
CONSTITUTIONAL RIGHT TO INFORMATION AND THE STATE POLICIES TO  
FULL PUBLIC DISCLOSURE AND TRANSPARENCY IN THE PUBLIC SERVICE  
AND PROVIDING GUIDELINES THEREFOR**

**WHEREAS**, pursuant to Article 28, Article II of the 1987 Constitution, the State adopts and implements a policy of full public disclosure of all its transactions involving public interest, subject to reasonable conditions prescribed by law;

**WHEREAS**, Section 7, Article III of the Constitution guarantees the right of the people to information on matters of public concern;

**WHEREAS**, the incorporation of this right in the Constitution is a recognition of the fundamental role of free and open exchange of information in a democracy, meant to enhance transparency and accountability in government official acts, transactions, or decisions;

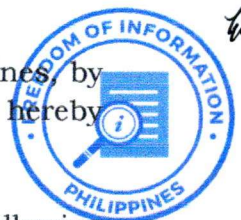
**WHEREAS**, the Executive Branch recognizes the urgent need to operationalize these Constitutional provisions;

**WHEREAS**, the President, under Section 17, Article VII of the Constitution, has control over all executive AGENCYS, bureaus and offices, and the duty to ensure that the laws be faithfully executed;

**WHEREAS**, the Data Privacy Act of 2012 (R.A. 10173), including its implementing Rules and Regulations, strengthens the fundamental human right of privacy, and of communication while ensuring the free flow of information to promote innovation and growth;

**NOW, THEREFORE, I, RODRIGO ROA DUTERTE**, President of the Philippines, by virtue of the powers vested in me by the Constitution and existing laws, do hereby order:

**SECTION 1. Definition.** For the purpose of this Executive Order, the following terms shall mean:





(a) “Information” shall mean any records, documents, papers, reports, letters, contracts, minutes and transcripts of official meetings, maps-dbm, books, photographs, data, research materials, films, sound and video recording, magnetic or other tapes, electronic data, computer stored data, any other like or similar data or materials recorded, stored or archived in whatever format, whether offline or online, which are made, received, or kept in or under the control and custody of any government office pursuant to law, executive order, and rules and regulations or in connection with the performance or transaction of official business by any government office.

(b) “Official record/records” shall refer to information produced or received by a public officer or employee, or by a government office in an official capacity or pursuant to a public function or duty.

(c) “Public record/records” shall include information required by laws, executive orders, rules, or regulations to be entered, kept and made publicly available by a government office.

**SECTION 2. Coverage.** This order shall cover all government offices under the Executive Branch, including but not limited to the national government and all its offices, AGENCYs, bureaus, offices, and instrumentalities, including government-owned or -controlled corporations, and state universities and colleges. Local government units (LGUs) are encouraged to observe and be guided by this Order.

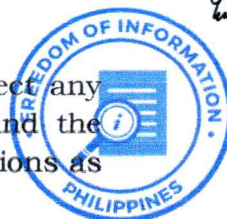
**SECTION 3. Access to information.** Every Filipino shall have access to information, official records, public records and to documents and papers pertaining to official acts, transactions or decisions, as well as to government research data used as basis for policy development.

**SECTION 4. Exception.** Access to information shall be denied when the information falls under any of the exceptions enshrined in the Constitution, existing law or jurisprudence.

The AGENCY of Justice and the Office of the Solicitor General are hereby directed to prepare an inventory of such exceptions and submit the same to the Office of the President within thirty (30) calendar days from the date of effectivity of this Order.

The Office of the President shall thereafter, immediately circularize the inventory of exceptions for the guidance of all government offices and instrumentalities covered by this Order and the general public.

Said inventory of exceptions shall periodically be updated to properly reflect any change in existing law and jurisprudence and the AGENCY of Justice and the Office of the Solicitor General are directed to update the inventory of exceptions as the need to do so arises, for circularization as hereinabove stated.





**SECTION 5. Availability of SALN.** Subject to the provisions contained in Sections 3 and 4 of this Order, all public officials are reminded of their obligation to file and make available

for scrutiny their Statements of Assets, Liabilities and Net Worth (SALN) in accordance with existing laws, rules and regulations, and the spirit and letter of this Order.

**SECTION 6. Application and Interpretation.** There shall be a legal presumption in favor of access to information, public records and official records. No request for information shall be denied unless it clearly falls under any of the exceptions listed in the inventory or updated inventory of exceptions circularized by the Office of the President provided in the preceding section.

The determination of the applicability of any of the exceptions to the request shall be the responsibility of the Head of the Office, which is in custody or control of the information, public record or official record, or the responsible central or field officer duly designated by him in writing.

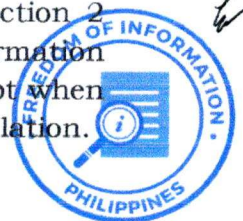
In making such determination, the Head of the Office or his designated officer shall exercise reasonable diligence to ensure that no exception shall be used or availed of to deny any request for information or access to public records, or official records if the denial is intended primarily and purposely to cover up a crime, wrongdoing, graft or corruption.

**SECTION 7. Protection of Privacy.** While providing access to information, public records, and official records, responsible officials shall afford full protection to the right to privacy of the individual as follows:

(a) Each government office per Section 2 hereof shall ensure that personal information in its custody or under its control is disclosed or released only if it is material or relevant to the subject matter of the request and its disclosure is permissible under this order or existing law, rules or regulations;

(b) Each government office must protect personal information in its custody or control by making reasonable security arrangements against leaks or premature disclosure of personal information, which unduly exposes the individual, whose personal information is requested, to vilification, harassment or any other wrongful acts.

(c) Any employee, official or director of a government office per Section 2 hereof who has access, authorized or unauthorized, to personal information in the custody of the office, must not disclose that information except when authorized under this order or pursuant to existing laws, rules or regulation.





**SECTION 8. People's Freedom to Information (FOI) Manual.** For the effective implementation of this Order, every government office is directed to prepare within one hundred twenty (120) calendar days from the effectivity of this Order, its own People's FOI Manual, which shall include among others the following provisions:

- (a) The location and contact information of the head, regional, provincial, and field offices, and other established places where the public can obtain information or submit requests;
- (b) The person or office responsible for receiving requests for information;
- (c) The procedure for the filing and processing of the request as specified in the succeeding section 9 of this Order.
- (d) The standard forms for the submission of requests and for the proper acknowledgment of requests;
- (e) The process for the disposition of requests;
- (f) The procedure for the administrative appeal of any denial for access to information; and
- (g) The schedule of applicable fees.

**SECTION 9. Procedure.** The following procedure shall govern the filing and processing of request for access to information:

- (a) Any person who requests access to information shall submit a written request to the government office concerned. The request shall state the name and contact information of the requesting party, provide valid proof of his identification or authorization, reasonably describe the information requested, and the reason for, or purpose of, the request for information: *Provided*, that no request shall be denied or refused acceptance unless the reason for the request is contrary to law, existing rules and regulations or it is one of the exceptions contained in the inventory or updated inventory of exception as hereinabove provided.
- (b) The public official receiving the request shall provide reasonable assistance, free of charge, to enable, to enable all requesting parties and particularly those with special needs, to comply with the request requirements under this Section.
- (c) The request shall be stamped by the government office, indicating the date and time of receipt and the name, rank, title and position of the receiving public officer or employee with the corresponding signature, and a copy thereof furnished to the requesting party. Each government office shall establish a system to trace the status of all requests for information received by it.
- (d) The government office shall respond to a request fully compliant with requirements of sub-section (a) hereof as soon as practicable but not exceeding fifteen (15) working days from the receipt thereof. The response mentioned above refers to the decision of the agency or office concerned to grant or deny access to the information requested.
- (e) The period to respond may be extended whenever the information requested requires extensive search of the government office's records





facilities, examination of voluminous records, the occurrence of fortuitous cases or other analogous cases. The government office shall notify the person making the request of the extension, setting forth the reasons for such extension. In no case shall the extension go beyond twenty (20) working days unless exceptional circumstances warrant a longer period.

(f) Once a decision is made to grant the request, the person making the request shall be notified of such decision and directed to pay any applicable fees.

**SECTION 10. Fees.** Government offices shall not charge any fee for accepting requests for access to information. They may, however, charge a reasonable fee to reimburse necessary costs, including actual costs of reproduction and copying of the information required, subject to existing rules and regulations. In no case shall the applicable fees be so onerous as to defeat the purpose of this Order.

**SECTION 11. Identical or Substantially Similar Requests.** The government office shall not be required to act upon an unreasonable subsequent identical or substantially similar request from the same requesting party whose request from the same requesting party whose request has already been previously granted or denied by the same government office.

**SECTION 12. Notice of Denial.** If the government office decides to deny the request, in whole or in part, it shall as soon as practicable, in any case within fifteen (15) working days from the receipt of the request, notify the requesting party the denial in writing. The notice shall clearly set forth the ground or grounds for denial and the circumstances on which the denial is based. Failure to notify the requesting party of the action taken on the request within the period herein stipulated shall be deemed a denial of the request for access to information.

**SECTION 13. Remedies in Cases of Denial of Request for Access to Information.**

(a) Denial of any request for access to information may be appealed to the person or office next higher in the authority, following the procedure mentioned in Section 9 of this Order: Provided, that the written appeal must be filed by the same person making the request within fifteen (15) working days from the notice of denial or from the laps-dbme of the relevant period to respond to the request.

(b) The appeal be decided by the person or office next higher in authority within thirty (30) working days from the filing of said written appeal. Failure of such person or office to decide within the afore-stated period shall be deemed a denial of the appeal.

(c) Upon exhaustion of administrative appeal remedies, the requesting party may file the appropriate case in the proper courts in accordance with the Rules of Court.





**SECTION 14. Keeping of Records.** Subject to existing laws, rules, and regulations, government offices shall create and/or maintain accurate and reasonably complete records of important information in appropriate formats, and implement a records management system that facilitates easy identification, retrieval and communication of information to the public.

**SECTION 15. Administrative Liability.** Failure to comply with the provisions of this Order may be a ground for administrative and disciplinary sanctions against any erring public officer or employee as provided under existing laws or regulations.

**SECTION 16. Implementing Details.** All government offices in the Executive Branch are directed to formulate their respective implementing details taking into consideration their mandates and the nature of information in their custody or control, within one hundred twenty (120) days from the effectivity of this Order.

**SECTION 17. Separability Clause.** If any section or part of this Order is held unconstitutional or invalid, the other sections or provisions not otherwise affected shall remain in full force or effect.

**SECTION 18. Repealing Clause.** All orders, rules and regulations, issuances or any part thereof inconsistent with the provisions of this Executive Order are hereby repealed, amended or modified accordingly: *Provided*, that the provisions of Memorandum Circular No. 78 (s. 1964), as amended, shall not be deemed repealed pending further review.

**SECTION 19. Effectivity.** This Order shall take effect immediately upon publication in a newspaper of general circulation.

**DONE**, in the City of Manila, this 23rd day of July in the year of our Lord two thousand and sixteen.

(Sgd.) **RODRIGO ROA DUTERTE**  
President of the Philippines

By the President:

(Sgd.) **SALVADOR C. MEDIALDEA**  
Executive Secretary





ANNEX "C"

FOI Receiving Officer of AGENCY

Name of Office	Location of FOI Receiving Office	Contact Details	Assigned FOI Receiving Officer



Handwritten mark resembling a signature or initials.



**ANNEX “D”**

**Freedom of Information (FOI) LIST OF EXCEPTIONS**

**Procurement Service**

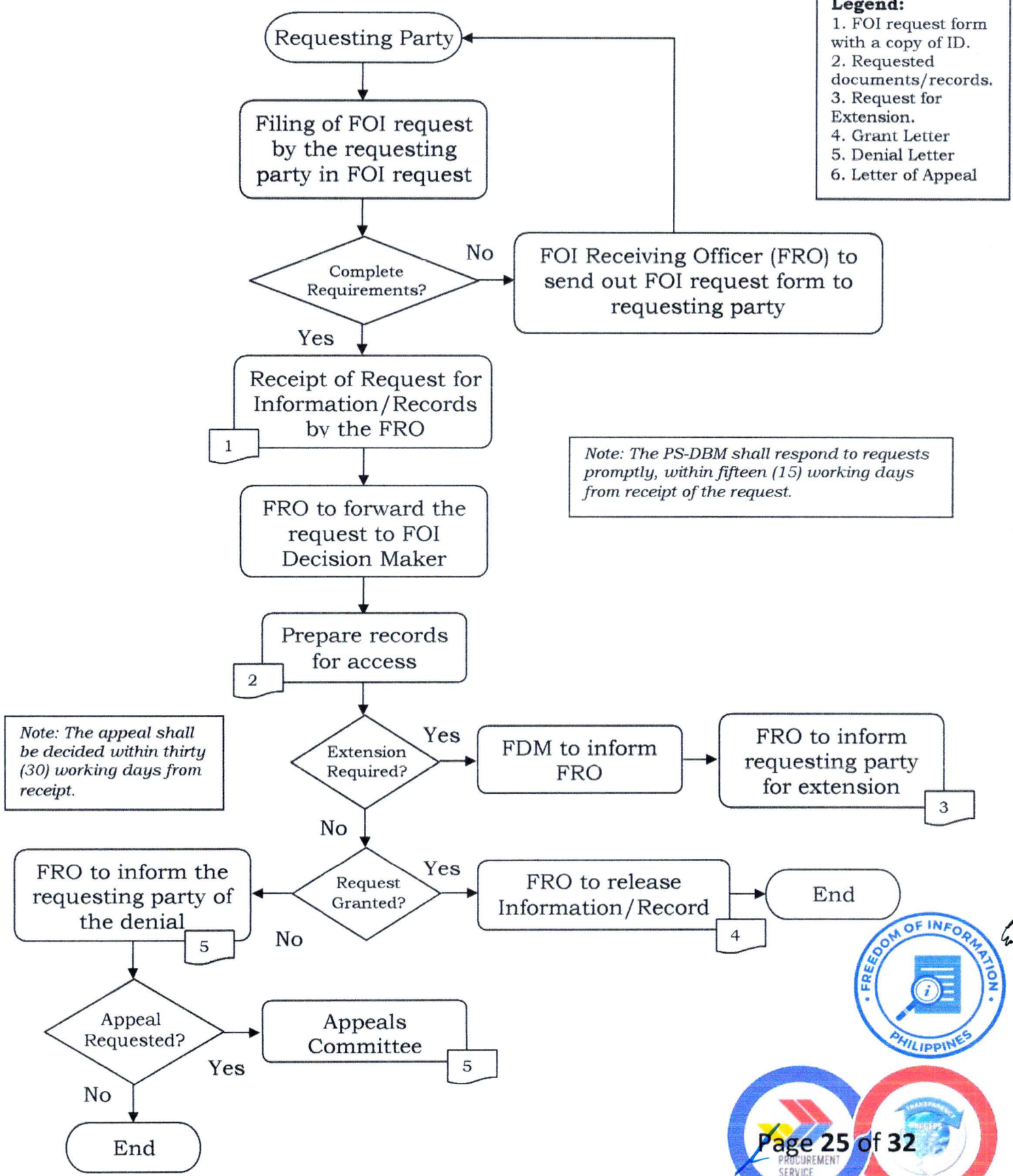
1. Information and submissions on on-going evaluation or review of bids or proposals being undertaken by the Bids and Awards Committees of the Procurement Service and such other similar committees, as there is yet no official act, or award at the time of the submission of request. These documents include, but are not limited to:
  - 1.1 Agenda, deliberations, and minutes of BAC meetings and Procurement Division meetings, except for (a) minutes of the Pre-Bid Conference, (b) minutes of Opening of Bids, and (c) abstract of bids during the Opening of Bids
  - 1.2 Bid submission, post-qualification documents, and all other submissions from and by bidders
  - 1.3 All other similar documents and submissions not enumerated herein.
2. Internal communications, memoranda, opinions, reviews, comments and other operational matters of confidential nature, including but not limited to:
  - 2.1 Agenda, deliberations and minutes of the meetings of the Management Committee or Executive Committee;
  - 2.2 Internal e-mails of past and present employees, officers or directors;
  - 2.3 Internal files especially drafts and notes of public officers concerned (any unofficial or unacted upon documents should not be disclosed without prior approval);
  - 2.4 Legal opinions or comments rendered by the Legal Division;
  - 2.5 Contract review including drafts and notes of public officers concerned;
  - 2.6 Records of pending internal investigations; and
  - 2.7 Documents and/or information pertaining to matters under litigation. The purpose of which is to prejudice a pending issue before a court or obstruct the administration of justice.





**ANNEX “E”**  
**FLOW CHART**

- Legend:**
1. FOI request form with a copy of ID.
  2. Requested documents/records.
  3. Request for Extension.
  4. Grant Letter
  5. Denial Letter
  6. Letter of Appeal



**ANNEX "F"**  
**FOI Request Form**

TITULO NG DOKUMENTO (Title of the Document): \_\_\_\_\_  
 MGA TAON/PANAHONG SAKLAW (Year): \_\_\_\_\_

LAYUNIN (Purpose)  
 \_\_\_\_\_

PANGALAN / (Name): \_\_\_\_\_ CONTACT Nos: \_\_\_\_\_  
 LAGDA/ (Signature): \_\_\_\_\_ E-MAIL: \_\_\_\_\_  
 PETA/ (date): \_\_\_\_\_  
 TIRAHAN/ (Address): \_\_\_\_\_

KATIBAYAN NG PAGKAKILANLAN (Proof of Identity): \_\_\_\_\_

**PARAAN NG PAGTANGGAP NG IMPORMASYON**

*(How would you like to receive the information?)*

- Email \_\_\_\_\_  Postal Address \_\_\_\_\_  
 Pick-up \_\_\_\_\_  Fax \_\_\_\_\_  
 Others: \_\_\_\_\_

Gawaing itinalaga kay: \_\_\_\_\_  
*(Submitted to)* (Lumagda sa ibaba ng pangalang nakalimbag)

Peta/Oras ng Pagtatalaga: \_\_\_\_\_  
*(Date/ Time of Submission)*

Taong nagpapatunay ng Gawaing Natapos: \_\_\_\_\_  
*(Certified by)*

(Lumagda sa ibaba ng pangalang nakalimbag)

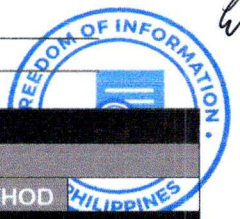
Uri ng isinagawang aksyon \_\_\_\_\_  
*(Type of Action conducted)*

Iniskedyul ni/ (Received by): \_\_\_\_\_

**FOI Receiving Officer**

Remarks:  
 \_\_\_\_\_  
 \_\_\_\_\_

STATUS SUMMARY			
DATE	STATUS	RESPONSE	TRANSMITTED:
		<input type="checkbox"/> Granted	DATE _____ METHOD _____
		<input type="checkbox"/> Denied	<b>REFERENCE FILE</b>
		<input type="checkbox"/> Others: _____	





**ANNEX “G-1”**

**FOI RESPONSE TEMPLATE - DOCUMENT ENCLOSED**

DATE

Dear \_\_\_\_\_,

Greetings!

Thank you for your request dated <insert data> under Executive Order No. 2 (s. 2016) on Freedom of Information in the Executive Branch.

**Your request**

You asked for <quote request exactly, unless it is too long/complicated>.

**Response to your request**

Your FOI request is approved. A copy of [some/most/all]\* of the information you requested [in the format you asked for] is enclosed.

Thank you.

Respectfully,

\_\_\_\_\_  
**FOI Receiving Officer**



**ANNEX “G-2”**

**FOI RESPONSE TEMPLATE - ANSWER**

DATE

Dear \_\_\_\_\_,

Greetings!

Thank you for your request dated <insert data> under Executive Order No. 2 (s. 2016) on Freedom of Information in the Executive Branch.

**Your request**

You asked for <quote request exactly, unless it is too long/complicated>.

**Response to your request**

Your FOI request is approved. The answer to your request is <insert answer>

\_\_\_\_\_  
\_\_\_\_\_

Thank you.

Respectfully,

\_\_\_\_\_  
**FOI Receiving Officer**





**ANNEX “G-3”**

**FOI RESPONSE TEMPLATE - DOCUMENT AVAILABLE ONLINE**

DATE

Dear \_\_\_\_\_,

Greetings!

Thank you for your request dated <insert data> under Executive Order No. 2 (s. 2016) on Freedom of Information in the Executive Branch.

**Your request**

You asked for <quote request exactly, unless it is too long/complicated>.

**Response to your request**

[Some/Most/All] of the information you have requested is already available online from <add details of where that specific information can be obtained e.g. data.gov.ph, foi.gov.ph or other government websites>.

**Your right to request a review**

If you are unhappy with this response to your FOI request, you may ask us to carry out an internal review of the response, by writing to <insert name of Secretary and postal / e-mail address>. Your review request should explain why you are dissatisfied with this response, and should be made within 15 calendar days from the date when you received this letter. We will complete the review and tell you the result, within 30 calendar days from the date when we receive your review request.

If you are not satisfied with result of the review, you then have the right to appeal to the Office of the President under Administrative Order No. 22 (s. 2011).

Thank you.

Respectfully,

\_\_\_\_\_  
**FOI Receiving Officer**



**ANNEX “G-4”**

**FOI RESPONSE TEMPLATE - DOCUMENT NOT AVAILABLE**

DATE

Dear \_\_\_\_\_,

Greetings!

Thank you for your request dated <insert data> under Executive Order No. 2 (s. 2016) on Freedom of Information in the Executive Branch.

**Your request**

You asked for <quote request exactly, unless it is too long/complicated>.

**Response to your request**

While our aim is to provide information whenever possible, in this instance this Office does not have [some of]\* the information you have requested. However, you may wish to contact <insert name of other authority/organization> at<insert contact details. Who may be able to help you. The reasons why we don't have the information are explained in the Annex to this letter.

**Your right to request a review**

If you are unhappy with this response to your FOI request, you may ask us to carry out an internal review of the response, by writing to <insert name of Secretary and postal / e-mail address>. Your review request should explain why you are dissatisfied with this response, and should be made within 15 calendar days from the date when you received this letter. We will complete the review and tell you the result, within 30 calendar days from the date when we receive your review request.

If you are not satisfied with result of the review, you then have the right to appeal to the Office of the President under Administrative Order No. 22 (s. 2011).

Thank you.

Respectfully,

\_\_\_\_\_  
**FOI Receiving Officer**





**ANNEX “G-5”**

**FOI RESPONSE TEMPLATE – UNDER EXCEPTIONS**

DATE

Dear \_\_\_\_\_,

Greetings!

Thank you for your request dated <insert data> under Executive Order No. 2 (s. 2016) on Freedom of Information in the Executive Branch.

**Your request**

You asked for <quote request exactly, unless it is too long/complicated>.

**Response to your request**

While our aim is to provide information whenever possible, in this instance we are unable to provide [some of]\* the information you have requested because an exception(s) under section(s) <insert specific section number(s) of the List of Exceptions applies to that information>. The reasons why that exemption(s) applies are explained in the Annex to this letter.

**Your right to request a review**

If you are unhappy with this response to your FOI request, you may ask us to carry out an internal review of the response, by writing to <insert name of Secretary and postal / e-mail address>. Your review request should explain why you are dissatisfied with this response, and should be made within 15 calendar days from the date when you received this letter. We will complete the review and tell you the result, within 30 calendar days from the date when we receive your review request.

If you are not satisfied with result of the review, you then have the right to appeal to the Office of the President under Administrative Order No. 22 (s. 2011).

Thank you.

Respectfully,

\_\_\_\_\_  
**FOI Receiving Officer**



**ANNEX “G-6”**

**FOI RESPONSE TEMPLATE – IDENTICAL REQUEST**

DATE

Dear \_\_\_\_\_,

Greetings!

Thank you for your request dated <insert data> under Executive Order No. 2 (s. 2016) on Freedom of Information in the Executive Branch.

**Your request**

You asked for <quote request exactly, unless it is too long/complicated>.

**Response to your request**

While our aim is to provide information whenever possible, in this instance we are unable to provide the information you have requested because it is substantially similar or identical to a previous request that you made on <insert date of previous request>, which we responded to on <insert date of response>.

**Your right to request a review**

If you are unhappy with this response to your FOI request, you may ask us to carry out an internal review of the response, by writing to <insert name of Secretary and postal / e-mail address>. Your review request should explain why you are dissatisfied with this response, and should be made within 15 calendar days from the date when you received this letter. We will complete the review and tell you the result, within 30 calendar days from the date when we receive your review request.

If you are not satisfied with result of the review, you then have the right to appeal to the Office of the President under Administrative Order No. 22 (s. 2011).

Thank you.

Respectfully,

\_\_\_\_\_  
**FOI Receiving Officer**

